Urban Affairs Association

15th Annual Meeting
April 17-20, 1985
Norfolk, Virginia
Urban Affairs Association
15th Annual Meeting
April 17-20, 1985 — Norfolk, Virginia

PROGRAM:
Susan Morris, The New School for Social Research

LOCAL ARRANGEMENTS:
Katie Keeton, Old Dominion University

GOVERNING BOARD:
Bernard Ross
Chairperson, American University
Mel Powell
Vice Chairperson, California State University-Long Beach
David Ames
Secretary-Treasurer, University of Delaware

Yong Hyo Cho
University of Akron
Sheldon Edner
Portland State University
Patricia Edwards
Virginia Polytechnic Institute and State University
Susan Morris
The New School for Social Research
Harvey Newman
Georgia State University
Sue Smock
Wayne State University
John Clayton Thomas
University of Missouri-Kansas City
Jon Van Til
Rutgers University-Camden
Robert Whelan
University of New Orleans

UAA SECRETARIAT
Mary Helen Callahan, Executive Director
Urban Affairs Association
University of Delaware
Newark, DE 19716
(302) 451-2394
15th ANNUAL MEETING
“MANAGING THE CITY: WHAT LIES AHEAD?”
Holiday Inn-Waterside  Norfolk, Virginia
April 17-20, 1985

WEDNESDAY, APRIL 17
1:00 - 7:00 p.m.
REGISTRATION (Mezzanine)
2:00 - 3:00 p.m.
STANDING COMMITTEE MEETINGS
Membership (Suffolk Room)
Publications (Nasemond Room)
Site Selection (Suite 600)
3:00 - 5:00 p.m.
GOVERNING BOARD MEETING (Suffolk Room)
3:00 - 6:00 p.m.
CONCURRENT MEDIA EVENTS
3:00 • Back to the Mississippi River: Focal Point for Development in New Orleans (video documentary) (James Room)
Jane S. Brooks, University of New Orleans
4:00 • The Results of Unmanaged Growth in High-Hazard Coastal Areas (slide presentation) (James Room)
Timothy Beatley, University of North Carolina at Chapel Hill
4:00 & 5:00 • Welcome to Norfolk (slide presentation) (Elizabeth Room)
Katie Keeton and Sally Strout, Old Dominion University; and Cathy Coleman, Downtown Norfolk Development Corporation
5:30 - 7:30 p.m.
RECEPTION — Hosted by the Office of the President, Old Dominion University (Nations Room)

THURSDAY, APRIL 18
7:00 - 8:00 a.m.
2ND ANNUAL UAA FUN RUN (3 mile tour of downtown Norfolk - departs from Lobby)
Harvey Newman, Georgia State University, Pace Setter
8:00 a.m. - 5:00 p.m.
REGISTRATION (Mezzanine)
8:00 - 8:50 a.m.
BREAKFAST ROUND TABLES (West Ballroom)
• Managing the City
  Resource people from the Norfolk area
9:00 - 10:15 a.m.
PLE NARY SESSION (Norfolk Room)
• Homeless in America,
  Robert Hayes, Counsel, National Coalition for the Homeless
10:15 - 10:30 a.m.
COFFEE BREAK
10:30 a.m. - 12:00 noon
CONCURRENT PANELS:
1. Current Urban Health Issues (Portsmouth Room) — C. Donald Combs, Peninsula Area Health Education Center and Old Dominion University, Convenor
   • “Public Health Care Management in the 1980s”
     C. Donald Combs, Peninsula Area Health Education Center and Old Dominion University
   • “Health Status and Health Care Practices in a Southern City”
     Daniel M. Johnson and J. John Palen, Virginia Commonwealth University
   • “The Delivery of Effective Nutrition Care Services to Inner-City Residents: A Theoretical Model”
     James H. Williams, California State Polytechnic University and Elaine G. Williams, Charles R. Drew Postgraduate Medical School
   • “Linking Town and Gown in Urban Health Care”
     Steven B. Zucker, Eastern Virginia Area Health Education Center, and Ronald Braithwaite, Norfolk Area Health Education Center
2. Faculty Public Service Activity: Measurement and Evaluation (Norfolk Room) — Nevin Brown, Assistant Director for Urban Affairs, National Association of State Universities and Land-Grant Colleges, Convenor
   • “An Alternative Service Model: The Use of Professional Staff”
     David Ames, University of Delaware
   • “Expanding the Potential of American Higher Education: Getting Beyond the Comfort Zone”
     Ralph S. Hambrick Jr., Virginia Commonwealth University
3. Gazing Into the Future: Reflections on Past and Present Housing, Urban and Community Development Policies (Virginia Beach Room) — Roger Caves, San Diego State University, Convener

- “Government Surplus Lands and the Housing Crisis: Is It a Possibility?”
  Roger Caves, San Diego State University

- “Economic Development, Housing and Zoning: A Tale of Two Cities”
  Douglas Muzzio, Baruch College of the City University of New York, and Robert Bailey, Columbia University

- “Code Enforcement, Tenant and Neighborhood Effects on Landlord Maintenance Effort and Rents in the Section 8 Rental Assistance Program”
  Michael A. Quinn, Southern Illinois University at Edwardsville

- “Urban Development Policy by Way of Neighborhood Analysis”
  Francis Tannian and Young-Doo Wang, University of Delaware

Discussant: Harry Margulis, Cleveland State University

4. Dilemmas and Unresolved Issues in the City (James Room) — Sheldon Edner, Portland State University, Moderator and Discussant

- “Changing Patterns of Urban Crime”
  Lowell C. Culver, Governors State University

  Jim Cohen, New School for Social Research

- “Criminal Justice Services in New York City: Crime Pays — and Sells — in the Big Apple”
  John Palmer Smith, New School for Social Research

- “Attitudinal Correlates of Several Unemployment Statuses - A Multivariate Analysis”
  Peter J. Leahy, University of Akron

5. Land Management: Reducing the Risk of Natural and Man-Made Hazards (Elizabeth Room) — Timothy Beatley, University of North Carolina at Chapel Hill, Moderator

- “Opportunities and Obstacles in Using Development Management to Reduce Coastal Storm Hazards”
  David J. Brower and Timothy Beatley, University of North Carolina at Chapel Hill

- “Toxic Waste Management Issues in the City”
  Ann Bowman, University of South Carolina

- “Growth Management and Wetlands: An Analysis of the West Bank Hurricane Protection Levee Issues-Jefferson Parish, Louisiana”
  Fritz Wagner, University of New Orleans

Discussant: Jonathan Howes, University of North Carolina at Chapel Hill

6. Colloquy: Do Urban Universities Have a Special Mission? (Suffolk Room) — Helen R. Roberts, American Association of State Colleges and Universities, Discussion Leader

12:15 - 1:45 p.m.

LUNCHEON AND PLENARY SESSION (West Ballroom)

- The Outlook for Cities
  Alan Beals, Executive Director, National League of Cities

2:00 - 3:30 p.m.

CONCURRENT PANELS:

7. The Future of the City: Public/Private Partnerships in the 1980s and 1990s (Portsmouth Room) — Joseph Reed, University of Massachusetts-Boston, Convener

- “Public/Private-Sector Partnership Development in the Revitalization of Atlanta’s First Shopping Center: A Case Study of Briarcliff (Ponce de Leon) Plaza”
  Barbara Ray, Georgia State University, and Mary Jane Armstrong, Mayor’s Office of Community and Citizen Affairs (Atlanta)

- “The Requirements for Successful Business/Government Partnerships”
  Joseph Reed, University of Massachusetts-Boston

- “Cooperative Community Development: The BREP Program in New Jersey”
  Jeffrey S. Slovak and Walter A. Lucas, Rutgers University, Newark
8. **Public Budgeting: Do We Know Anything New?**
(Virginia Beach Room) — Murray Frost, University of Nebraska at Omaha, Moderator and Discussant

- “Program Analysis on the City Budget Level”
  Mark L. Drucker, Southern Illinois University at Edwardsville
- “The Influence of Governmental Structure on Local Expenditure Policies”
  Paul G. Farnham, Georgia State University
- “Emerging Trends in Local Government Budgeting”
  Blue Wooldridge, Institute of Public Service International
- “Is Capital Budgeting the Panacea for America’s Infrastructure Problems?”
  C. Kurt Zorn and John L. Mikesell, Indiana University

9. **New Models for Urban Management** (James Room)
Gary Gappert, University of Akron, Convenor

- “Management Information Systems in Public Agencies: New Developments”
  Lurton W. Blessingame, University of Wisconsin, Oshkosh
- “Private-Sector role in Metroplex Regionalism”
  Nancy Grant, University of Akron
- “Local Government Service Delivery: Urban Services and Service Districts”
  Charles M. Lee, University of New Mexico
- “A Spectrum Model for Providing Health Care to the Urban Elderly”
  Edward Olson, Mt. Sinai Medical Center, Milwaukee

**Discussant:** John Palmer Smith, New School for Social Research

10. **Citizen Roles in Managing the City**
(Elizabeth Room) — Patricia Pollak, Cornell University, Moderator and Discussant

- “Community Mobilization in the Zoning Process: The Impacts of Neighborhood Planning”
  John D. Hutcheson, Jr., Georgia State University
- “Development of Neighborhood Leadership at the Grassroots Level: The Case of Dayton, Ohio’s Neighborhood Leadership Program”
  Mary Ellen Mazey, Wright State University
- “Community Input and the City Budget: Activist Versus Service Approaches”
  Robert F. Pecorella, New York University

11. **Managing the City: How Are We Doing?**
(Suffolk Room) — Timothy K. Kinsella, Cleveland State University, Moderator and Discussant

- “Orientations of Blacks Toward the Community Governance System in a Capital City”
  Manindra K. Mohapatra, Kentucky State University
- “Urban Services and Quality of Life: A Herzbergian Theory”
  Peter A. Shocket and Phillip Jones, Xavier University-Edgcliff
- “Are We Really Measuring the Quality of Life? The Importance of Comparing the Psychological and Operational Milieux”
  Naomi Balin Wish, Seton Hall University

12. **Colloquy: What Incentives Can Be Provided to Encourage Faculty Members’ Engagement in Public Service?** (Norfolk Room) — Nevin Brown, National Association of State Universities and Land-Grant Colleges, Discussion Leader

3:30 - 3:45 p.m.
**COFFEE BREAK**

3:45 - 5:15 p.m.
**CONCURRENT PANELS:**

13. **Managing the City: Its Formal and Informal Institutions** (Portsmouth Room) — Lawrence F. Keller, Cleveland State University, Moderator

- “Multi-Racial and Ethnic Coalition-Building: The Role of the Urban University”
  Dennis Brunn, LaSalle University and Linda Ralph-Kern, Logan Project Director
- “Institutions, Politics, and Urban Affairs: Delineating the Roles of Institutions in Contemporary Urban Life”
  Lawrence F. Keller and Timothy K. Kinsella, Cleveland State University
- “Changing Neighborhoods: Community Agencies as Managers”
  Mitchell E. Kosny, Ryerson Polytechnical Institute
- “Social Networks of the Homeless and Shelter Providers”
  Dorothy Remy and Roma Kaplan, University of the District of Columbia

**Discussant:** George D. Wendel, St. Louis University
14. Who Shall Live Where? Policies and Demographics in Urban Housing (Virginia Beach Room) — Patricia K. Edwards, Virginia Polytechnic Institute and State University, Moderator and Discussant
- “Urban Housing: Policies for People or Places?”
  J. Barry Cullingworth, University of Delaware
- “The Significance of Race and Class in Residential Segregation”
  Joe T. Darden, Michigan State University
  Ira Goldstein, Temple University
- “Measuring the Outcome of the Dispersal Policy for Subsidized Housing in Three Cities”
  Elizabeth C. Warren, Loyola University of Chicago

15. Managing the City: What Can We Learn From Theories and Models? (James Room) — Thomas Scott, University of Minnesota, Moderator and Discussant
- “Urban Ideologies and Policy Change: Developing A Conceptual Framework”
  R. Allen Hays, University of Northern Iowa
- “Accounting for State Restrictions on Local Autonomy in Urban Policy Research: A Test on Large Central Cities”
  Platon N. Rigos, University of South Florida
- “Parsons Reapplied in the Urban Setting”
  Pallavi K. Trivedi, University of Texas at Arlington
- “An Interorganizational Approach to the Explanation of Community Development Activities”
  Robert C. Anderson, Michigan State University

16. What Counts in Urban Development? (Suffolk Room) — Kent Robertson, St. Cloud State University, Moderator and Discussant
- “What Price Preservation?”
  Larkin Dudley, Virginia Polytechnic Institute and State University
- “Downtown Improvement as a Means to Comprehensive Downtown Management”
  Chester E. Smoliska, Rhode Island College
  Carole Holden, Jersey City State College
- “Industry-Family Cooperation: What It Means to Cities”
  Jean A. McRae, Howard University

17. Colloquium — Translating Research on Emerging Urban Issues: Journals as Campus/Community Linkages (Elizabeth Room) — Henry Dolive, Publisher, Urban Resources, Convenor
- Leslie Chard, editor, Urban Resources
- Melanie Garner, editor, Urban Resources
- John Gist, editor, Journal of Urban Affairs
- Albert Hunter, editor, Urban Affairs Quarterly
- Mary Ellen Mazey, Urban Resources affiliate publisher
- Jon Van Til, editor, Journal of Voluntary Action Research and Chair, UAA Publications Committee

5:30 - 6:30 p.m.
ANNUAL BUSINESS MEETING (Norfolk Room)

6:30 - 7:30 p.m.
GOVERNING BOARD MEETING (Suite 600)

FRIDAY, APRIL 19

7:30 - 7:40 a.m.
DON'T MISS THE BOAT! Leave Holiday Inn Lobby with guides for the “New Spirit,” docked at The Watersides

8:00 - 9:00 a.m.
BREAKFAST CRUISE AND HARBOR TOUR (aboard the “New Spirit”)

9:00 - 10:00 a.m.
PLENARY SESSION (aboard the “New Spirit” docked at The Watersides):
- Emerging Issues In Municipal Labor Relations
  Carol C. O’Clereacain, Assistant to the Executive Officers, District Council 37, American Federation of State, County and Municipal Employees

10:00 - 10:30 a.m.
RETURN TO HOLIDAY INN

10:30 a.m.- 12:00 noon
CONCURRENT PANELS:

18. Problems in Infrastructure and Development Financing (Portsmouth Room) — Mark L. Weinberg, Ohio University, Convenor
  Steven M. Hoffman and John M. Byrne, University of Delaware
- “Decision Making in Capital Budgeting”
  Michael A. Pagano, Miami University
19. **International Perspectives on Planning and Policy Development** (Virginia Beach Room) — Edgar Rose, Cleveland State University and University of Aston (Birmingham, England), Moderator

- "The Making of New Cities as National Policy and the Management of New Cities as Local Problems: Some Reflections Upon the Venezuelan Experience"  
  David J. Allor, University of Cincinnati
- "Land Tax Policy to Control Urban Land Speculation in a Developing Country"  
  Yong Hyo Cho, University of Akron and Young Sup Kim, Hanyang University (Seoul, Korea)
- "Mexico City: Planning for the Future"  
  Frank J. Kendrick and Raul Urtaga Trani, University of Akron

**Discussant:** Hank Savitch, State University of New York at Purchase

20. **Federal Government Policy: Shifts and Impacts** (James Room) — Miriam Ershkowitz, Texas Tech University, Moderator and Discussant

- "A Case Study of Urban Enterprise Zones Legislation: Is This the Future of Federal Legislation for Cities?"  
  Paul H. Feldman, Duke University
- "The Impact of Reagan Era Policy Changes on Governmental and Nonprofit Agencies in Metropolitan Toledo"  
  Ronald Randall and Carter A. Wilson, University of Toledo
  Don Anthony Woods, Kentucky State University
- "Legislating a New Citizen: Regional Man"  
  Robert J. Horgan, University of Richmond

21. **Local Government Employees: Concerns, Costs and Capacity** (Elizabeth Room) — Richard Sheridan, Cleveland State University, Convener

22. **The Role of the Humanities in Urban Governance** (Suffolk Room) — Leslie F. Chard, University of Cincinnati, Convener

- "The Role of the Humanities in Urban Government: The Case of the District of Columbia"  
  Steven J. Diner, University of the District of Columbia
- "Planning Urban Vitality: The Roles of the Arts and Humanities Commission in Urban Planning"  
  Minette Cooper, City of Norfolk Commission on the Arts and Humanities
- "Humanities and Urban Affairs: Oil and Water?"  
  Burton Pike, Graduate School and University Center of the City University of New York

**Discussant:** Harvey Newman, Georgia State University

23. **Workshop: Setting the Urban Research Agenda — Two Perspectives** (Norfolk Room) — William Barnes, National League of Cities; Bernard Ross, American University; Jonathan Howes, University of North Carolina at Chapel Hill, Moderator

**LUNCHEON AND PLENARY SESSION** (West Ballroom)

- "Indicators of Urban Hardship with Implications for Fiscal Capacity"  
  John Gargan, Kent State University
- "Productivity through Participation: New York City's Two-Man Sanitation Truck"  
  Howard Aspen, Office of Operations, N.Y.C. Department of Sanitation
- "Public Safety Officers' Municipal Unions and Work Stoppages: Some Surprising Answers to an Old Question"  
  Philip La Porte, Georgia State University
- "Analyzing Employee Costs to Local Governments"  
  Richard G. Sheridan, Cleveland State University
- "Future Needs of Small Cities and Towns: Training and Developing Public Administrators"  
  Terry Rhodes, University of North Carolina-Charlotte

**Discussant:** Lawrence Keller, Cleveland State University

**12:15 - 1:45 p.m.**

- "Are Cities Doing All They Can to Promote Equality?"  
  Howard J. Stanback, Political Economist, New School for Social Research
24. **Kids and Concrete: Children and the City**
   (Portsmouth Room) — Anthony J. Filipovitch, Mankato State University, Convenor
   - “The City of the Mind”
     Anthony J. Filipovitch, Mankato State University
   - “Urban Planning for Children: Implementing Research”
     Jacqui Swaback, Urban Interdependencies
   - “A Public Paradox: Children’s Benefits for Local Government Employees”
     Adam Whiteman and Regina Fleszar, New York City Office of the Comptroller
   Discussant: Steven J. Diner, University of the District of Columbia

25. **Issues and Strategies in Urban Development**
    (Virginia Beach Room) — Ken Geiser, Tufts University, Moderator and Discussant
    - “The Enterprise Development Company and Its Robin Hood Role: Fiction or Fact?”
      John C. Brown, Virginia Commonwealth University
    - “Militarism, Urban Development and Economic Conversion Planning”
      Jay M. Stein, Georgia Institute of Technology
    - “Community Development Block Grants in Urban Counties: The Case of Hamilton County”
      James Stever, Cynthia Stever, and Charles Ellison, University of Cincinnati
    - “The Evolving Cityscape: The Socioeconomic Impacts of the 1984 Louisiana World Exposition”
      Alma H. Young, Jane S. Brooks and Mary-Kate L. Tews, University of New Orleans

26. **Managing the City: The Provision and Financing of Housing**
    (James Room) — Michael A. Quinn, Southern Illinois University at Edwardsville, Moderator and Discussant
    - “Middle-Class Homeownership through Mortgage Subsidy Bonds: The State of New York Mortgage Agency”
      Theresa M. LiVolli, New York City Department of Housing, Preservation and Development
    - “Mutual Housing Associations: An Alternative for Providing Mixed Income Affordable Housing”
      Harry L. Margulis, Cleveland State University

27. **Urban Finances: The Potential and Performance of Alternative Revenue Sources**
    (Elizabeth Room)
    Richard G. Higgins, Jr., American University
    - “The State of State’s Finances”
      Cynthia B. Green, Citizens Budget Commission, New York City
    - “Municipal Borrowing and Debt Management Policy Issues”
      Richard G. Higgins, Jr., American University
    - “Local Tax Base Sharing and Fiscal Capacity”
      C. Theodore Koebel, University of Louisville
    - “Incremental Pricing Applied to Municipal Parks and Recreation Services”
      C. Kurt Zorn and John L. Mikesell, Indiana University
    Discussant: John Gist, Virginia Polytechnic Institute and State University and University of Maryland

28. **Colloquium – Developing Metropolitan Data Bases: The Role of Civic Organizations, Local Businesses and University Researchers**
    (Suffolk Room) — Karen A. Curtis, Temple University, Convenor

3:30 - 3:45 p.m.
**COFFEE BREAK**

3:45 - 5:15 p.m.
**CONCURRENT PANELS:**

29. **Altered Neighborhoods and the Political Activism of Their Residents**
    (Portsmouth Room) — John A. Kromkowski, National Center for Urban Ethnic Affairs, Moderator
    - “Urban Demographic Change and Black Political Power: Caribbean Blacks in New York City”
      Winsome Downie, Manhattan College
      John A. Kromkowski, National Center for Urban Ethnic Affairs
32. **Comparative Cities and Urban Systems**
   (Elizabeth Room) — Hank Savitch, the State University of New York at Purchase, Convener
   - “Self-Help Housing Policy in New York City and West Berlin: A Comparative Look at the Ambiguities of State Policy”
     Steven Katz, University of California - Santa Cruz
   - “Urban Development Grants: Comparative Managerial Perspectives”
     Edgar A. Rose, Cleveland State University and University of Aston (Birmingham, England)
   - “Toward a Post-Industrial Order: Lessons From New York, Paris and London”
     Hank Savitch, State University of New York at Purchase
   **Discussant:** Terry Burke, Swinburne Institute of Technology (Melbourne, Australia)

33. **Colloquy: Religion in the City** (Suffolk Room) — E. M. Buckner, Harvey Newman and Robert E. Snow, Discussion Leaders
   5:30 - 7:30 p.m.

   **RECEPTION** — Hosted by Peninsula Area Health Education Consortium (Nations Room)

**SATURDAY, APRIL 20**

8:00 - 8:50 a.m.

**BREAKFAST ROUND TABLES** (East Ballroom)

- Why Can't We Achieve
  - Decent Housing for All?
  - A Just Criminal Justice System?
  - Truly Equal Education?
  - Full Employment?
  - Fiscal Sanity?
  - Management that Works?
  - Affordable Health Care?
  - Environments that Satisfy?
  - Greater Citizen Participation?

9:00 - 10:15 a.m.

**PLENARY SESSION** (West Ballroom)

- Do We Leave with Answers — Or Just More Questions?

10:30 a.m. - 6:30 p.m.

**BUS TRIP** — To Colonial Williamsburg/Busch Gardens