



**1983 ANNUAL MEETING
FLINT, MICHIGAN**

March 23-26

**Urban Affairs Association
1983 Annual Meeting
March 23-26
Flint, Michigan**

GOVERNING BOARD:

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UAA SECRETARIAT

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1983 Program Co-Chairpersons

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This program made possible by grants from the Charles Stewart Mott Foundation and from the Committee on Special Events of the University of Michigan-Flint.

1983 ANNUAL MEETING PROGRAM

Hyatt Regency-Flint — Flint, Michigan

WEDNESDAY, MARCH 23

4:00 - 7:00 p.m.

REGISTRATION

3:30 - 5:30 p.m.

GOVERNING BOARD MEETING (Miami)

6:30 - 8:00 p.m.

GALA OPENING RECEPTION (Fort Worth)

8:00 p.m.

PLENARY SESSION (Minneapolis)

Martin C. Anderson, Senior Research Fellow at the Hoover Institution of Stanford University.

THURSDAY, MARCH 24 — (All events at the Harding Mott University Center)

9:00 - 5:00 p.m.

REGISTRATION (Room 174)

8:00 - 8:50 a.m.

BREAKFAST ROUND TABLES (Michigan Rooms A & B)

- *Academic Programs in Urban Affairs* — Bernard Ross, The American University
- *Has Urban Affairs Lost Its Appeal?* — Susan Morris, New School of Social Research
- *Managing Urban Public Service Research Units* — David Ames, University of Delaware
- *Urban Public Universities as Urban Institutions* — Nevin Brown, National Association of State Colleges and Land Grant Universities

9:00 - 10:15 a.m.

PLENARY SESSION:

Alternative Conceptions of Government in Urban Policy (Kiva)

- Norton Long, Curators' Professor and Professor of Political Science Emeritus, The University of Missouri, St. Louis: "Can the Contemporary City Be a Significant Polity?"
- Emanuel Savas, Assistant Secretary for Policy Development and Research, U.S. Department of Housing and Urban Development: "A Positive Urban Policy for the Future"

10:15 - 10:30 a.m.

COFFEE BREAK (Michigan Room Lobby)

10:30 a.m. - 12:00 noon

FOUR CONCURRENT PANELS

1. *Citizen Involvement in Urban Decisionmaking* — Manindra K. Mohapatra, Kentucky State University, convener (Happenings)
 - Attitudes Toward Cutbacks in City Services in a State Capital: A Study of Frankfort, Kentucky

Manindra K. Mohapatra and Sarat Mohanty, Kentucky State University

- Member, City Commissioner, and Administrator Perceptions and Satisfaction with the Functioning of Locally-Initiated Citizen Advisory Committees

Susan B. Hannah and Helenan S. Robin, Western Michigan University

- Public Attitudes Toward an Auto-Free Zone in a Metropolitan Area — Boston

David Pfeiffer, Suffolk University

- Urban Planning and Citizen Participation: Experience in New York's Westway Project

Jameson W. Doig, Princeton University

2. *Experiments in Private Federalism* — James Shanahan, The University of Akron, convener (Kiva)

- Using the NIS for Implementing the SSBG: The Case of Connecticut*

James Shanahan, The University of Akron

- What Have We Learned from the Three Original Urban NISs?

James Laue, University of Missouri - St. Louis

- Using the NIS in Targeting Economic Development in Depressed Inner-City Areas: The Case of Cleveland

Daniel Berry, The George Gund Foundation

- Developmental Needs of the NIS and the Ways Academics Can Assist: Stimulating Research Interests and Introducing Experiments to Classroom Discussions

James Kunde, Charles F. Kettering Foundation

- A Realistic Evaluation of Enterprise Zones: Costs and Perceived Benefits

John C. Brown, Virginia Commonwealth University

Discussant: Wilbur Thompson, Wayne State University

3. *Labor History in Flint: The General Motors Sit-Down Strike, 1936-1937* (Michigan Room C)

Neil Leighton, William Meyer, and Ken West, University of Michigan — Flint

4. *What the 1980 Census is Telling Us* — Paul M. Hirsch, Georgia State University, convener (Michigan Room D)

- Arabs: The New Urban Minority

Vincent Parrillo, William Paterson College

- Black Suburbanization and Housing Quality

Robert H. Thomas, Georgia State University

- The Changing Structure of American Cities: An Analysis of Urban Density Patterns Using 1980 Census Data

John Anderson, Eastern Michigan University

- Youth Unemployment

Larry Singell, University of Colorado

Discussant: Joe T. Darden, Michigan State University — Residential Segregation of American Indians in Central Cities of Michigan

12:15 - 1:45 p.m.

LUNCHEON AND PLENARY SESSION (Michigan Rooms A & B)

- Roy Bahl, Director of the Metropolitan Studies Program, Maxwell School of Citizenship and Public Affairs, Syracuse University: *"The National Economy, the Newest Federalism and the Fiscal Outlook for Cities"*

2:00 - 3:45 p.m.

FOUR CONCURRENT PANELS

5. *Colleges and Universities in Urban Development* — Ralph Thayer, University of New Orleans, convenor (Michigan Room C)

- Alternative Planning Strategies for Urban University Leaders Through the Year 2000
Nevin Brown, National Association of State Universities and Land Grant Colleges and Andrew J. Rudnick, The Rice Center
- Community Colleges as Channels for Public Participation in Environmental Planning for Metropolitan Areas
Jeffrey K. Lange & William Eltrich, Northeast Ohio Areawide Coordinating Agency
- Neighborhood Economic Development in the 1980's and Beyond: The Role of the Urban University
Gaither Lowenstein, University of Delaware
- Urban Universities and Urban Enterprise Zones: Potential or No?
Ralph Thayer, University of New Orleans

Discussant: Arthur Bigot, Wright State University — University Participation in Urban Revitalization Through Public-Private Partnership*

6. *Issues in Urban Economics and Finance* — Melvin C. Barber, Memphis State University, convenor (Michigan Room D)

- Consumer Status and Intraurban Shopping Behavior*
Melvin C. Barber, Memphis State University
- Achieving Employment Stability Through Diversification
David C. Prosperi and Asia Muhammad, University of Cincinnati
- Coordinating Urban Economic Development: Assessing the Neighborhood Business Revitalization Program
Edward G. Goetz and Michael J. Rich, Northwestern University

- Controlled Environment Agricultural Technology: A New Urban Product Industry
L. Eudora Pettigrew, University of Delaware
- Estimating Corporate Disinvestment from Chicago Manufacturing Establishments
Robert Sheets, Russell Smith, and Kenneth Voytek, Northern Illinois University

- Transfer Payments and the Urban Condition
R. Penny Marquette and Jessee F. Marquette, The University of Akron

7. *Perspectives on Urban History* — Jeanne Howard, Virginia Polytechnic Institute and State University, convenor (Happenings)

- The Urban Historian and the Urban Future: The Uses of Long-Wave Techniques*
Jeanne Howard, Virginia Polytechnic Institute and State University
- The Early Use of the City Bus by Street Railway Companies
Douglas Shaw, The University of Akron
- The History of Housing Policy in the Nation's Capital
Steven J. Diner, University of the District of Columbia
- Preservation Efforts in Historic Pullman
Norbert J. Pointner, Planning Resources, Inc.
- Urban Cemeteries: Another Historical Perspective
Mary Deal, Planning Consultant, Dayton, Ohio

Discussant: James B. Crooks, University of North Florida — Historical Perspectives on Urban Development: Jacksonville, Florida*

8. *Social and Cultural Changes in Suburban Life* — William Peterman, University of Illinois at Chicago, convenor (Kiva)

- Affirmative Action Towards Racial Diversity in Chicago's Southern Suburbs*
William Peterman, University of Illinois at Chicago
- The Changing Family in Suburbia
Hugh Wilson, Adelphi University
- The Image of the Central City as Viewed from the Suburbs and the City
Wolfgang Pindur and Katie Keeton, Old Dominion University
- Interorganizational Networks in Suburban Communities: Selected Case Studies
Hyman A. Enzer, Hofstra University
- Social Cleavage and Suburban Politics
Jeffrey S. Slovak, Rutgers University - Newark

Discussant: Douglas Muzzio, Baruch College of City University of New York — The Underclass: Causes, Conditions, Consequences and Correctives*

4:00 - 5:45 p.m.

FOUR CONCURRENT PANELS

9. *Academic Programs in Urban Affairs* — Bernard H. Ross, The American University, convenor (Michigan Room C)
10. *Financing Urban School Systems in a Cutback Era* — Janet Ockerman-Garza, Georgia State University (Michigan Room D)
 - Educational Alternatives: More Bucks or Repackaging the Public Schools
Paul Geisel, University of Texas-Arlington
 - Municipal Overburden Aid: Is It Equitable?
Jay Stein, Georgia Institute of Technology
 - Public Opinion Towards Financing Metropolitan School Systems
Jeffrey Raffel, University of Delaware
 - School vs. Non-School Claims on the Municipal Tax Base
Leonard Tashman, University of Vermont and Michael Munson, Chittenden County Regional Planning Commission

Discussant: John M. Mattila, Wayne State University
11. *Neighborhood Preservation and Revitalization* — Hank Savitch, State University of New York at Purchase, convenor (Kiva)
 - Dynamics of Neighborhood Attitudinal Change: A Study of the Urban Homesteading Demonstration Neighborhoods
David Varady and Sheila Rose, University of Cincinnati
 - Neighborhood Revitalization: The Impact of Historic Preservation Policy on Urban Housing
Patricia Pollak, Cornell University
 - Poletown Neighborhood Council v. City of Detroit
Michael B. Bixby, Boise State University
 - The Role of Preservation in West Garfield Park, Chicago Inner-City Neighborhood
Linda S. Von Dreele, University of Illinois at Chicago

Discussant: William Hendon, University of Akron
12. *Recent Developments in Urban and Regional Planning* — John J. Gargan, Kent State University, convenor (Happenings)
 - Changes in Approaches to the Management of Local Planning
David C. Slater, International City Management Association
 - The Changing World of the Urban Planner
Lurton Blassingame, University of Wisconsin-Oshkosh
 - Factors Influencing the Effectiveness of Planning in Central Cities
Caner Oner, University of Pittsburgh

- Private Initiative, Public Regulation and the Public Interest: A Case Study of the Decision Processes of Two Planning Commissions
David J. Allor, University of Cincinnati
- Strategic Planning as a Capacity Building initiative for Local Governments
John J. Gargan, Kent State University

6:00 - 6:45 p.m.

BUS TOUR OF FLINT (leaves from main entrance, terminates at hotel)

7:15 p.m.

RECEPTION WITH CASH BAR, DINNER, AND PLENARY SESSION (Michigan Rooms A & B)

Neal Peirce, Washington Post Writers' Group: *Urban Futures: What Now?*

FRIDAY, MARCH 25 — (All events at the Harding Mott University Center)

9:00 - 4:00 p.m.

REGISTRATION (Room 174)

8:00 - 8:50 a.m.

BREAKFAST ROUND TABLES (Michigan Rooms A & B)

- *Academic Programs in Urban Affairs* — Bernard Ross, The American University
- *Has Urban Affairs Lost Its Appeal?* — Susan Morris, New School of Social Research
- *Managing Urban Public Service Research Units* — David Ames, University of Delaware
- *Urban Public Universities as Urban Institutions* — Nevin Brown, National Association of State Colleges and Land Grant Universities

9:00 - 10:15 a.m.

PLENARY SESSION: (Kiva)

- Sam Bass Warner, Jr., Boston University: *"Breaking Down the Fences Which Confine Urban Studies"*

10:15 - 10:30 a.m.

COFFEE BREAK (Michigan Room Lobby)

10:30 a.m. - 12:00 noon

FIVE CONCURRENT PANELS

13. *Demographic Trends and Regional Shifts* — Charles Sampson, Sangamon State University, convenor (Michigan Room D)
 - Effects and Patterns of Neighborhood Homogeneity by Household Type in Urban Areas
RoJean Madsen-Munoz, University of Illinois at Chicago
 - Is Bigger Always Better?
Naomi Wish, Seton Hall University
 - Urban Ecology and Black Suburbanization
W. P. O'Hare, Joint Center for Political Studies, Inc.

- Urban Migration Patterns and Subnational Viability
Charles Sampson, Sangamon State University
14. *Shifting Government Roles: The New Federalism* — Steve Koven, The University of Akron, convenor (Kiva)
- Social/Demographic Trends: An Ideological Perspective*
Steve Koven, The University of Akron
 - Enterprise Zones and The Reagan 'Urban Program': A State-Local Response
Dale Olsen, University of Minnesota - Duluth
 - The New Federalism: Alternative Approaches
Lowell W. Culver, Governors State University
 - New Federalism, Capacity Building and Policy Innovation in Local Government: A Case of the CDBG Small Cities Program
Gary Mattson, Iowa State University and Paul Solano, University of Delaware
 - New Federalism and the Property Tax in Urban America
Gary Cornia, Brigham Young University
 - State Government and Local Services Providers: Reagan's New Federalism in Alabama
Odessa Woolfolk and Patrick J. Cowles, University of Alabama at Birmingham
15. *Urban Affairs and Media: New Approaches in Communication* — Gene Burd, University of Texas, convenor (Room 364)
- Explanations for Community Interest Policies in Cable Communications
Gene Burd, University of Texas
 - Three Pure Types
Stephen C. Godek, California State University, Long Beach
 - Mediapolis: The Marriage of Media and the Modern Metropolis
Gene Burd, University of Texas
 - The Telecommunications Revolution: An Analysis of Six Technologies and the Urban Future
Robert N. Allen, Pan Oklahoma Communications and Eddie Sanders, Chicago State University
16. *Urban Public Services* — Richard E. Zody, Virginia Polytechnic Institute and State University, convenor (Happenings)
- The Evolution of an Urban Transportation Decision System: Portland's Investment in Light Rail Transit
Sheldon Edner, Portland State University
 - The Impact of Local Government on the Location of Advanced Technology Industry in Pennsylvania
David N. Allen, Pennsylvania State University

- Managing Small Cities' Water Supply Conversion
Gary D. Holtzclaw, University of Houston at Clear Lake City
- Solid Waste Management: The Administrative Perspective
A. Halachmi, Tennessee State University

17. *Managing Urban Research/Service Centers* — David Ames, University of Delaware, convenor (Michigan Room C)

12:15 - 1:45 p.m.

LUNCHEON PLENARY SESSION (Michigan Rooms A & B)
The Honorable Coleman A. Young, Mayor of the City of Detroit

2:00 - 3:45 p.m.

FOUR CONCURRENT PANELS

18. *Employment and Economic Trends in the Industrial Northeast and Midwest* — Peter Leahy, The University of Akron, convenor (Michigan Room C)
- Cities in Distress: Studying Urban Unemployment
Paula Rayman, Brandeis University
 - Determining the Needs of the Recently Unemployed
Robert J. Griffore, Margaret Parsons, and Rex L. LaMore, Michigan State University
 - From Mill Town to Mill Town: A Study of the Transition of a New England Town from a Textile to a High Technology Economy
John Mullin, University of Massachusetts - Amherst
 - Long Term Impacts of Plant Closings: Social and Psychological Effects on the Community.
F. Stevens Redburn, U.S. Department of Housing and Urban Development and Terry Buss, Youngstown State University
- Discussants:* Richard Thomas and June Thomas, Michigan State University — The Enduring Crises: Black Poverty in Detroit and Cleveland, 1960-1982*
19. *Policy Issues in Urban Housing* — Stuart W. Zisook, Chicago Planning Department, convenor (Michigan Room D)
- Housing for the Physically Disabled: A Public Policy Analysis
Stuart W. Zisook, Chicago Planning Department
 - Changing Trends in Residential Buying and the Impact of High Interest Rates on Innercity Residential Revitalization
Nancy K. Grant, Texas Christian University - Fort Worth
 - Differential Patterns in Urban Economic Development and Metropolitan Housing Markets
David W. Bartelt, Temple University

- Effect of Declining Economic Conditions on Residential Patterns
Robert Mendelson, Southern Illinois University at Edwardsville
 - Social Influences Affecting Landlords in the Determination of Rents
John I. Gilderbloom, University of Wisconsin - Green Bay
20. *Trends and Innovations in Urban Management* — Fritz Wagner, University of New Orleans, convenor (Happenings)
- Designing Downtown Redevelopment Policy: The Problem of Knowledge
Kent A. Robertson, State University of New York - Purchase
 - Drafting a Constitution for a City State
Howard R. Croft, University of the District of Columbia
 - Hermeneutics and the Study of Urban Policy: A Theoretical and Case Analysis
Bruce Clary and Kevin Clark, University of Wisconsin - Green Bay
 - Policy Values and Municipal Budgeting: A Case Study
Timothy D. Mead, University of North Carolina - Charlotte
- Discussant:* Richard Ciccarone, Harris Bank
21. *University/Municipal Linkages* (Kiva)
David S. Garrison and David C. Sweet, Cleveland State University
Gary Sands and Sue M. Smock, Wayne State University

4:00 - 5:45 p.m.

FOUR CONCURRENT PANELS

22. *Citizen Participation and Urban Administration* — John Clayton Thomas, University of Missouri at Kansas City, convenor (Michigan Room C)
- A Hundred Flowers Blossoming: Citizen Advisory Boards and Local Administrators
Louise G. White and Rosemary Trader, George Mason University
 - Representation in Participatory Planning
John D. Hutcheson, Georgia State University
 - The Town Meeting Comes to the Big City: Community Participation in the Budget Allocation Processes of the City of Cincinnati
William T. Geyer and Peter R. Hughes, Cincinnati Department of Neighborhood Housing and Conservation
 - The View from the Top: Urban Administrators Look at Citizen Involvement
John Clayton Thomas, University of Missouri at Kansas City
23. *Comparative Issues in Urban Affairs* — Edgar Rose, Cleveland State University, convenor (Kiva)

- Can American Urban Affairs Specialists Learn from their British Counterparts?
Robert K. Whelan and Alma H. Young, University of New Orleans
 - Demographic Trends and Changes in Patterns of Social Service Delivery: Stockholm, Lagos and Miami
Roger Lind, Florida International University
 - Municipal Decentralization in Europe: London, Paris and Bologna
J. S. Fuerst, Loyola University/Chicago
 - Public Housing Policies in Bogota, Colombia
Frank Hendrick, The University of Akron
- Discussant:* Hani Fakhouri, University of Michigan — Population Growth and Its Impact the the New Urban Trends in Egypt*
24. *Personnel Issues in Urban Management* — Brad Doss, Georgia State University, convenor (Happenings)
- The Community Development Block Grant Educational Program: A Harbinger of New Federalism Resource Delivery*
Brad Doss, Georgia State University
 - Employee Retirement Programs as a Growing Urban Problem
Charles Weber and Ellis Perlman, The University of Michigan - Flint
 - Increasing the Solvency of Municipal Employee Pension Funds: A Case Study
Kathy Hayes, Northern Illinois University and Shawna Grosskopf, Southern Illinois University
 - Personnel-Related Management Tools in Municipal Administration
Theodore H. Poister and Robert P. McGowan, Pennsylvania State University
 - Public Employers in a Cutback Era: Employment Testing Problems and EEO Law
Barry R. Morstain, University of Delaware
25. *Urban Development and Change in an Age of Austerity* — Mark Weinberg, Ohio University, convenor (Michigan Room D)
- The Urban Fiscal Crisis and Its Impact on the Budgeting and Financial Planning Practices of Urban America*
Mark Weinberg, Ohio University
 - The Changing Role of the Finance Officer Under Conditions of Municipal Fiscal Stress
Thomas Pavlak and Michael J. Sabath, University of Pittsburgh
 - Corporate Investment Policies and Urban Decline
Young H. Cho and Il Hong Cho, The University of Akron
 - Forced Austerity: Budget Retrenchment After Loss of a Major Taxpaying Industry
Glen Hahn Cope, University of Texas-Austin

- Getting More Benefits from Less Dollars in Urban Decision-Making
Stuart S. Nagel, University of Illinois
- Discussant:* Charles Boswell, Fort Worth Budget Director

6:00 - 7:30 p.m.

RECEPTION WITH CASH BAR AND ANNUAL BUSINESS MEETING (Michigan Rooms A & B)

8:00 p.m.

GOVERNING BOARD DINNER MEETING (Hyatt Regency)

SATURDAY, MARCH 26 — (All events at the Harding Mott University Center)

8:30 - 9:15 a.m.

BREAKFAST ROUND TABLES (Michigan Rooms A & B)

- *Academic Programs in Urban Affairs* — Bernard Ross, The American University
- *Has Urban Affairs Lost Its Appeal?* — Susan Morris, New School of Social Research
- *Managing Urban Public Service Research Units* — David Ames, University of Delaware
- *Urban Public Universities as Urban Institutions* — Nevin Brown, National Association of State Colleges and Land Grant Universities

9:30 - 10:15 a.m.

BUS TOUR OF FLINT (leaves from main entrance, will terminate at Flint's Bishop Airport)

*papers will be distributed