



Urban Affairs Association

1984 Annual Meeting

March 21-24

Portland, Oregon

**Urban Affairs Association
1984 Annual Meeting
March 21-24 — Portland, Oregon**

PROGRAM:

Mel Powell, California State University-Long Beach

LOCAL ARRANGEMENTS:

Sheldon Edner, Portland State University

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Mary Helen Callahan, Executive Director

Urban Affairs Association

University of Delaware

Newark, DE 19716

(302) 451-2394

1984 ANNUAL MEETING PROGRAM

"REVITALIZING URBAN AMERICA"

Portland Marriott Hotel Portland, Oregon

March 21-24, 1984

Papers approved for presentation are indicated by the enclosure of their titles in quotation marks.

WEDNESDAY, MARCH 21

1:00 - 7:00 p.m.

REGISTRATION (Ballroom Level)

2:00 - 5:00 p.m.

WALKING TOURS OF PORTLAND (Depart from Conference Registration Desk)
Architecture and Design; History; Redevelopment Projects

2:00 - 3:00 p.m.

STANDING COMMITTEE MEETINGS

Membership (Portland Room)
Publications (Salem Room)
Site Selection (Eugene Room)

3:00 - 5:00 p.m.

GOVERNING BOARD MEETING (Portland Room)

5:30 - 7:30 p.m.

OPENING RECEPTION (Salon I)

THURSDAY, MARCH 22

7:00 - 8:00 a.m.

UAA FUN RUN (3 mile tour of downtown Portland - departs from Lobby)

8:00 a.m. - 5:00 p.m.

REGISTRATION (Ballroom Level)

8:00 - 8:50 a.m.

BREAKFAST ROUND TABLES (Salon E)

- *Urban Life in the Pacific Northwest* — Resource People from Portland State University

9:00 - 10:15 a.m.

PLENARY SESSION (Salon I)

- *On the Moral Disorder of City Life*
Claude Fischer, Chair, Department of Sociology,
University of California at Berkeley

10:15 - 10:30

COFFEE BREAK

10:30 a.m. - 12:00 noon

FOUR CONCURRENT PANELS

1. Neighborhood Organization Movements and Urban Revitalization — (Salon D) - Barbara Ray, Georgia State University, Moderator

- "Neighborhood Organization Entrepreneurship and Public-Private Cooperation"
Barbara Ray and John D. Hutchinson, Jr., Georgia State University
- "Citizen and Neighborhood Participation in City Planning"
Derek Shearer, Occidental College
- "Neighborhood Organizing and Urban Revitalization: A Historical Perspective"
Robert Fischer, University of Houston
- "Urban Regrowth and the Neighborhood"
Larry L. Earvin, Clark College

Discussant:

Robert F. Pecorella, New York University

2. Finding Alternative Sources While Improving Local Service Delivery — (Salon A) - Sheldon Edner, Portland State University, Moderator

- "Expenditures for Urban Services in Washington County, Oregon: Intergovernmental Relations in the Realignment of Service Delivery"
Sheldon Edner and Larry Conrad, Portland State University
- "The Impact of Industrial Revenue Bonds Issued by Kansas Cities"
Loran B. Smith, Washburn University
- "City Spending, Suburban Demands and Fiscal Exploitation: A Replication and Extension"
Jeffrey S. Slovak, Rutgers University, Newark
- "Finding Acceptable Alternative Revenue Sources"
Murray Frost, University of Nebraska at Omaha

Discussant:

Burke Raymond, Multnomah County

3. Meeting the Urban Housing Needs of Tomorrow — (Salon B) - Roger Caves, San Diego State University, Moderator

- "Intercensus Change in Housing Conditions: The Case of Georgia"
Margaret Gaddy, Georgia State University
- "Housing: Issues and Needs in San Diego"
Roger Caves, San Diego State University
- "Urban Housing Initiatives"
Carolyn Garrison, Brigham Young University

- "The Conflict Between Urban Growth Management and Providing Affordable Housing: A Case Study of Farm Workers"
Arthur C. Nelson, Portland State University

Discussant:

Robert C. Wright, Metropolitan State College

4. Ethnic Groups in Urban Areas — (Salon C) - Janet D. Ockerman and Robert E. Snow, Georgia State University, Convenors

- "Rural to Rural Migration: The Case of Mexican Americans in Oregon"
Merced Flores, Migrant Education Service Center, Salem, Oregon, and Janet D. Ockerman, Georgia State University
- "Locating Minority Populations Dispersed in Urban Areas"
Robert E. Snow and John D. Hutchinson, Georgia State University
- "Demographic Trends in Hispanic America"
Lowell W. Culver, Governors State University
- "Conflicting Views of Changing Black Socioeconomic Status"
Sameer Y. Abraham and Robert G. Newby, Wayne State University
- "Arab-American Residential Patterning"
Vincent Parrillo, William Patterson College
- "The Secondary Migration of Hmong Refugees in the United States"
Karen Green, Northwest Regional Educational Laboratory, Portland

Discussant:

Carl Abbott, Portland State University

12:15 - 1:45 p.m.

LUNCHEON AND PLENARY SESSION (Salon E)

- *Housing: A Modern Urban Dilemma*
The Honorable Charles Royer, Mayor, City of Seattle

2:00 - 3:30 p.m.

FOUR CONCURRENT PANELS

5. Land-Use Conflicts in Developing Urban Areas — (Salon A) - Gerrit J. Knapp, University of Wisconsin, Green Bay, Convenor

- "Land-Use Conflict in the Airport Environs"
Gerrit J. Knapp, University of Wisconsin, Green Bay
- "Metropolitan Area Food Policies: A Conceptual Analysis of Their Potential Influence on Agricultural Production in Western Washington"
William Gray, Washington State University

- "Living Below Sea Level: Urbanization and Flooding in New Orleans"
Fritz Wagner and David Hart, University of New Orleans

- "Capacity Expansion in Local Water Resources Planning"
Kingsley E. Hayes, Indiana University

Discussant:

Miriam Ershkowitz, Texas Tech University

6. Economic Shifts and Cities in Decline: Coping With and Managing Decline — (Salon D) - Richard T. Geruson, LaSalle College, Moderator

- "The Effects of Economic Shifts: How a Small City Copes"
Gail Sommers, The University of Akron
- "Demographic-Economic Long Swings and Revitalization: Historical Frameworks"
Richard T. Geruson, LaSalle College
- "Coming to Grips with a City in Decline: The Role of the City Planning Commission"
Dale W. Olsen and Fred T. Witzig, University of Minnesota, Duluth
- "Metropolitan Employment Change and Income Inequality, 1970-80"
Hilary Silver, Brown University
- "Recent Changes in the Regional Distribution of Manufacturing"
Melvin C. Barber, Memphis State University
- "Historic Model for the Future: The Regional Planning Association of America and a Program for Urban Revitalization"
Harvey M. Jacobs, Eastern Washington University

7. Municipal League Directors: Roles, Organization and Current Policy Perspectives — (Salon B) - Sherman Wyman, University of Texas, Arlington, Convenor

- "Overview and Critique: Municipal Leagues — Their Organization and Policy Positions on Contemporary Issues"
Sherman Wyman, University of Texas, Arlington

Discussants:

Jack Collins, Deputy Mayor, City of Seattle
Lawrence Sprechter, Consultant at Large, Beaverton, Oregon
Ken Tollenaar, University of Oregon
Stephen Bauer, Executive Director, League of Oregon Cities

8. Urban Affairs Research Methods Courses — (Salon C) - Ed Buckner and Harvey K. Newman, Georgia State University, Convenors

- "Urban Affairs Research Methods Courses"
Ed Buckner and Harvey K. Newman, Georgia State University

Discussant:

Frederic G. Robinson, University of the District of Columbia

3:30 - 3:45 p.m.

COFFEE BREAK

3:45 - 5:15 p.m.

FOUR CONCURRENT PANELS

9. **Public-Private Partnerships for Urban Revitalization: Rewards and Risks** — (Salon D) - Siegren F. Fox, Western Washington University, Moderator

- "The Rewards and Risks of Urban Revitalization by Public-Private Partnership"
Briavel Halcomb, Rutgers University
- "The Role of Corporate Leadership in Urban Development"
Janet Bennett Eadie, Cleveland State University
- "Public-Private Partnerships for Urban Renewal are in Danger: An Analysis of the Opposition"
Siegren F. Fox, Western Washington University
- "Detroit's Neighborhood Opportunity Fund as a Mechanism for Leveraging Private Investment in Neighborhoods"
Lynn Bachelor, Wayne State University

Discussant:

Harlan Mann, Boise Redevelopment Agency

10. **Housing and Fiscal Issues** — (Salon A) - Michael A. Quinn, Southern Illinois University at Edwardsville, Moderator

- "Subsidizing the 'Incumbent Upgrader': A Comparison of Urban Housing Rehabilitation Programs"
David O. Rafter, Mankato State University
- "Public Policy and Landlord Maintenance Effort in the Existing Section 8 Rental Assistance Program"
Michael A. Quinn, Southern Illinois University at Edwardsville
- "The Impact of Mortgage Features, Borrower Characteristics, and Collateral Quality on Mortgage Investment Choice"
Marvin J. Horowitz, Portland State University
- "Receptivity to Home Equity Conversion for the Elderly"
Fred R. Selden, Howard University
- "The Evaluation of Federal Housing Programs and Their Impact on the District of Columbia"
Irving Richter, University of the District of Columbia

Discussant:

Thomas M. Scott, University of Minnesota

11. **Building Urban Administrative Capacity** — (Salon B) - Richard E. Zody, Virginia Polytechnic Institute and State University, Moderator

- "Performance Administration and Comprehensive Management Development in the Urban Public Sector"
Jane Elizabeth Decker, University of North Florida
- "Building Administrative Capacity for Urban Revitalization"
Carole W. Holden, Jersey City State College
- "Managerial Values and Urban Resource Constraint"
Andrew Glassberg, University of Missouri-St. Louis
- "Applying Strategic Management in the Urban Setting"
Richard Zody, Virginia Polytechnic Institute and State University
- "Politics Versus Economic Development: A Case Study of Waukegan"
Thomas Fuechtmann and Paul Fischer, Lake Forest College

Discussant:

Steven Maser, Willamette University

12. **University-Community Partnerships** — (Salon C) - William Dorrill, Ohio University, Moderator

- "University/Business/Government Partnerships in Urban Revitalization"
William Dorrill and Mark Weinberg, Ohio University

Discussant:

Patricia Florestano, University of Maryland

5:30 - 6:30 p.m.

ANNUAL BUSINESS MEETING (Salons A & B)

6:45 - 9:30 p.m.

SALMON BARBEQUE AND CRUISE (on the Willamette River Aboard the Sternwheeler "Columbia Gorge")

FRIDAY, MARCH 23

8:00 - 8:50

BREAKFAST ROUND TABLES (Salon E)

- *Urban Life in the Pacific Northwest* — Resource People from the Portland metropolitan area

9:00 - 10:15 a.m.

PLENARY SESSION (Salon I)

- *Urban Entrepreneurship*
Don Clark, former County Executive, Multnomah County, Oregon, Moderator

Discussants:

Lloyd Anderson, Executive Director, Port of Portland
Bill Naito, Partner, Norcrest China Company
Paul Schell, President, Cornerstone Development Company
Barbara Dingfield, Project Manager, Wright, Runstead and Company

10:15 - 10:30 a.m.

COFFEE BREAK

10:30 a.m. - 12:00 noon

FOUR CONCURRENT PANELS

13. Urban-Suburban Competition and Conflicts

— (Douglas Fir Room) - David Bartelt, Temple University, Moderator

- "The Center Will Not Hold: Suburban Flight or Economic Shifts"
David W. Bartelt, Temple University
- "Suburban Fiscal Disparities and the Location Decisions of Firms"
John Logan, State University of New York, Albany
- "Coweta County - Reluctant Addition to the Atlanta MSA"
Paul M. Hirsch, Georgia State University
- "Redistricting - Rhode Island Style"
Chester E. Smolski, Rhode Island College

Discussant:

Sue Marx Smock, Wayne State University

14. Citizen Surveys for Policy Analysis — (Salmon

Room) - Brian Stipak and Charles R. White, Portland State University, Convenors

Discussants:

Margaret Strachan, City Commissioner, City of Portland
Karen Scott, Assistant City Manager, City of Lake Oswego, Oregon
Adam Davis, President, Northwest Attitudes and Social Research, Inc., Portland
Nicholas P. Lovrich, Washington State University

15. Revitalizing the Central Business District - Planned and Actual Impacts — (Beaver Room) -

Katie Keeton, Old Dominion University, Moderator

- "Revitalizing the Central Business District—A Case Study of New Orleans: 1965-1982"
Jane S. Brooks and Alma H. Young, University of New Orleans, and Janet G. Brown, New Orleans City Planning Commission
- "Waterfront Redevelopment in the Central Business District: A Case Study of Norfolk, Virginia"
Katie Keeton, Old Dominion University

- "The Implications of Virginia's Marketplaces: Norfolk's Waterside and Richmond's 6th Street Marketplace"

John C. Brown, Virginia Commonwealth University

- "Grand Central Station: An Historical Case Study of Planned Revitalization in New York City"
Kent A. Robertson, St. Cloud State University

- "The Specialty Retail Center, a New Phenomenon in Retail Renewal"

M. Khalil Zonoozy, Portland State University

Discussant:

Kenneth O'Kane, Planning Consultant, Portland

16. Urban Housing and Land Use Issues —

(Meadowlark Room) - Elizabeth C. Warren, Loyola University of Chicago, Moderator

- "Challenging the Exclusionary Use of Family Definitions in American Zoning Ordinances"
Marsha Ritzdorf, Iowa State University
- "The Impact of Linden Place on Its Surrounding Neighborhood"
Elizabeth C. Warren, Loyola University of Chicago
- "Housing Abandonment: A Reappraisal"
Ann T. Meyerson, New York University
- "Conceptualizing A Residential Decision-Making Model for Forced Movers"
Terry Brainerd Chadwich, Portland State University

Discussant:

Forrest Blodgett, Linfield College

12:15 - 1:45 p.m.

LUNCHEON AND PLENARY SESSION (Salon E)

- *Building Western Cities: The Frontier is Still the Future*
Carl Abbott, Professor of Urban Studies, Portland State University

2:00 - 3:30 p.m.

FOUR CONCURRENT PANELS

17. The Impact of the New Intergovernmental

Relations on Urban Areas — (Douglas Fir Room)

- Robert K. Whelan, University of New Orleans, Moderator

- "The New Federalism and A-95 Review"
Ralph E. Thayer and Robert K. Whelan, University of New Orleans
- "A Comparison of Revenue Sharing and Power Equalization for Distribution of State Aid to Education"
Leonard J. Tashman, University of Vermont

- "Targeting Assistance in State Administered Community Development, an Oregon Case Study" Thomas A. Gihring, Portland State University
- "The Impact of Militance on Urban Areas" Jay Stein, Georgia Institute of Technology

Discussant:

John Stuart Hall, Arizona State University

18. The Policy Making Process in American Cities — (Salmon Room) - Mark L. Drucker, Southern Illinois University at Edwardsville, Moderator

- "The Life Circle of Urban Policies" Robert Waste, San Diego State University
- "Policy Issues as Tools in Management Decisionmaking" Mark L. Drucker, Southern Illinois University at Edwardsville
- "Policy Implementation in Juvenile Serious Habitual Offender Program" Wolfgang Pindur and Don Combs, Old Dominion University
- "Urban Policy Making and Dislocated Workers: The Baltimore Experience" Allan Rosenbaum, University of Maryland-Baltimore County

Discussant:

David Ames, University of Delaware

19. Historic Preservation Through Local Legislation — (Beaver Room) - Brian F. LeBeau, Creighton University, Moderator

- "Historic Preservation Through Local Legislation" Brian F. LeBeau, Creighton University

Discussants:

James B. Crooks, University of North Florida
Howard W. Smith, Spring Hill College
Steven J. Diner, University of the District of Columbia

20. Comparative Issues in Urban Studies — (Meadowlark Room) - Hank Savitch, State University of New York, Purchase, Moderator

- "The Role of the Central Government in Financing Local Government in Japan and Korea" Yong Hyo Cho, The University of Akron
- "Planning in Britain, Canada and the U.S." J. Barry Cullingworth, University of Delaware
- "A Comparison of Historic Preservation Practices in Belgium, the Netherlands and the U.S." Mary Ellen Mazey, Wright State University
- "Planning and Politics in Great Cities of the World" Hank Savitch, State University of New York, Purchase

- "Birmingham, England, and Cleveland, Ohio: An Anglo-American Comparison" Edgar A. Rose, Cleveland State University and the University of Aston at Birmingham

Discussant:

Alan F. J. Artibise, University of Winnipeg

3:30 - 3:45 p.m.

COFFEE BREAK

3:45 - 5:15 p.m.

FOUR CONCURRENT PANELS

21. Citizen Participation After Two Decades: An Assessment of Impacts — (Douglas Fir Room) - John Clayton Thomas, University of Missouri, Kansas City, Convenor

- "Neighborhoods, Citizen Participation, and the Transformation of Urban Politics" John Clayton Thomas, University of Missouri, Kansas City
- "The Impact of Mandated Citizen Participation" Patricia Baron Pollack, Cornell University
- "Citizen Participation in Neighborhood Planning: The Neighborhood Council Model" Richard C. Rich, Virginia Polytechnic Institute and State University
- "Institutionalizing Organized Citizen Participation: Challenges and Opportunities" Karen Hult, Pamona College

22. Enhancing the Public's Understanding at Urban Government — (Salmon Room) - C. Bradley Doss, Jr., Georgia State University, Moderator

- "The Community Development Educational Program—Selling Urban Studies to the Community" C. Bradley Doss, Jr., Georgia State University
- "Travel-Study as Learning in Urban Studies Curriculum" Andrew K. Prinz, Elmhurst College

23. Issues Impacting on Community Revitalization — (Beaver Room) - Bert Swanson, University of Florida, Moderator

- "Waterfront Revitalization: A New Frontier in Land Use Perception and Management" Gerald H. Krausse, University of Rhode Island
- "Changing Directions in Community Development Planning" Colleen G. Acres, Senior Planner, Multnomah County, Oregon, and William A. Rabiega, Portland State University
- "The Effects of Crime in Neighborhood Shopping Areas" Patricia Wittberg, College of Wooster

- "A Critique of the Community Rating Game"
Bert E. Swanson, University of Florida
- "A Demographic Analysis of Local-Level
Occupational Demand and Labor Force Availability:
Some Implications for Job Training Programs"
Roy Childs, University of the Pacific
- "The Social Structure of Inner-City Tree Survival"
Fred Sklar and Richard Ames, California State
University, Hayward
- "The Changing Role of the Voluntary Labor Force in
An Era of Retrenchment"
CeCelia Bonner Collier and Harvey K. Newman,
Georgia State University

Discussant:

T.L. Harper, University of Calgary

5:30 - 6:30 p.m.

GOVERNING BOARD MEETING (Eugene Room)

6:00 - 7:30 p.m.

RECEPTION — Hosted by the Organization of Graduate Students in the Urban Studies and Planning Program, Portland State University (Nordic Room, Smith Memorial Center, Portland State University)

SATURDAY, MARCH 24

8:00 - 8:50

BREAKFAST ROUND TABLES — Program
Administration Topics (Salon G)

- *Contracting Out: A New City/Urban Studies
Program Opportunity* — Bernard Ross, American
University
- *Internship Opportunities for Students in Urban
Studies Programs* — Susan Morris, The New School
for Social Research
- *Research Opportunities for Urban Studies Programs*
— Ken Dueker, Portland State University

9:00 - 10:15 a.m.

PLENARY SESSION (Salon G)
Reports by Panel Discussants

10:30 a.m. - 4:30 p.m.

BUS TOUR — Columbia River Gorge and Bonneville Dam (Departs from Lobby) — GUIDE: Nancy Russell, President, Friends of the Columbia River Gorge.