



Urban Affairs Association

17th Annual Meeting

April 22-25, 1987

Akron, Ohio

**Urban Affairs Association
17th Annual Meeting**

April 22-25, 1987

Akron, Ohio

PROGRAM

Yong Hyo Cho, University of Akron

LOCAL ARRANGEMENTS

Peter J. Leahy, University of Akron

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University of Texas at Arlington

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University of Missouri-Kansas City

Jon Van Til

Rutgers University-Camden

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University of New Orleans

UAA SECRETARIAT

Mary Helen Callahan, Executive Director
Urban Affairs Association
University of Delaware
Newark, DE 19716
(302) 451-2394

17th ANNUAL MEETING

"CITIES IN TRANSITION"

Quaker Square Hilton Akron, Ohio

April 22-25, 1987

Wednesday, April 22

12:00 - 7:00

REGISTRATION (Lobby)

1:00 - 5:00

WORKSHOP (Ballroom A)

- "Using PCs for Urban Analysis: Database Management, Statistical Analysis, and Computer Mapping"
Mark Neithercut, Wayne State University, and Mark Rosentraub, University of Texas at Arlington, leaders

1:00 - 3:00

ASSOCIATE EDITORS MEETING, *Journal of Urban Affairs* (Conference Room C)

3:00 - 4:00

STANDING COMMITTEE MEETINGS

- Membership (Conference Room C)
- Site Selection (Conference Room D)

4:00 - 6:00

GOVERNING BOARD MEETING (Conference Room C)

6:00 - 7:30

RECEPTION (Ballroom B)

Thursday, April 23

7:00 - 8:00

4th ANNUAL FUN RUN (3 mile tour of downtown Akron—departs from hotel lobby)

Peter J. Leahy, University of Akron, pacesetter and guide

7:45 - 8:50

BREAKFAST AND MINI-PLenary (Ballroom B)

- "EPIC—The Road to Polymer Valley?"
Frank Marini, University of Akron

STANDING COMMITTEE MEETINGS

- Publications (Ballroom A)

9:00 - 10:15

PLenary SESSION (Conference Room B)

- "Intra-Urban Economic Dynamics in the Declining Region"

Wilbur R. Thompson, Cleveland State University

10:15 - 10:30

COFFEE/JUICE/SODA BREAK

CONCURRENT PANELS

1. **Urban Management Issues** (Conference Room A) — Lewis Jones, University of Louisville, moderator

- "A Strong State Head: When the State Creates an Emergency Oversight Function for a Specified Local Government"
W. Bartley Hildreth, Louisiana State University
- "Evolution and Evaluation of Dayton's Management-by-Objectives System and Implications for Other Municipalities"
Norman J. Fogel, University of Dayton
- "Pressing the Strong-Mayor Issue in a Reform City: How Toledo Voters Decide in 1986"
Ronald Randall, University of Toledo
- "Economic Development and Political Culture: Assessing Entrepreneurial Climates in Ohio Urban Areas"
Richard K. Ghore, University of Dayton
- "Political Economy of the Coproduction of Public Services by American Cities and Towns"
George Frederick Goerl, California State University, Hayward

2. **Economic Development Policy** (Ballroom A) — Terry Busson, Eastern Kentucky University, moderator

- "Private/Public Problematics: Strategic Planning in Indianapolis"
Robert Bailey, Columbia University
- "Local Economic Development Policy: What Explains the Divergence between Policy Analysis and Political Behavior?"
Harold Wolman, Wayne State University
- "State Government and Urban Economic Development Policy during the Reagan Era: The Case of Michigan"
Richard A. Wandling, Central Michigan University
- "Cities Awash: The Aquarium as a Catalyst for Downtown Economic Development"
Jane S. Brooks, University of New Orleans-Lakefront

3. **Transportation and Public Facilities Planning** (Ballroom D) — Gary Gappert, University of Akron, moderator

- "Urban Transportation Policy: The State Role in Transition"
R. Allen Hayes, University of Northern Iowa
- "Use of Citizen Advisory Committees in Transit Agency Planning"
Harvey K. Newman, Georgia State University
- "Transportation Policy in the Contemporary City"
Jeremy F. Plant, George Mason University

- "Light Rail Systems in North America"
Andrew K. Prinz, Elmhurst College

4. **Whatever Happened to... Unresolved Issues of the 60s** (Conference Room C) — Susan Morris, The New School for Social Research, moderator

- "The Urban Crisis: Resolved, Revised, or Returning?"
Susan Morris, The New School for Social Research
- "Employment of Minorities and Women in New York City Government"
John Palmer Smith, The New School for Social Research
- "From Participation and Control to Professionalism and Influence: Twenty Years of Community Politics"
Robert Pecorell, St. John's University

5. **Homelessness and Other Social Problems** (Conference Room B) — Douglas Shaw, University of Akron, moderator

- "A Coherent Policy to Stall the Trend Toward Homelessness"
John Spagnolo, Iona College
- "Assisting the Homeless in Transition: A Public Sector Model"
James H. Williams, California State Polytechnic University
- "Unmet Indigent Health Care Need in Louisville, Kentucky"
Gordon Scott Bonham, University of Louisville
- "Combining Adult Literacy with Urban Community Development"
Dennis Brunn, La Salle University

Discussant:

Gaither Loewenstein, Wright State University

12:00 - 1:45

LUNCHEON AND PLENARY SESSION (Ballroom C)

- "The Urban Crisis: An Idea Whose Time Is Past?"
Donna Shalala, Hunter College

2:00 - 3:30

CONCURRENT PANELS

6. **Research Round Table: A Proposed System for Abstracting University-Based Urban Research** (Conference Room C) — David F. Garrison, Cleveland State University, moderator

- William Barnes, National League of Cities
- Knowlton Johnson, University of Louisville

7. **Urban Infrastructure and Service Management** (Ballroom D) — Arthur Pollock, University of Akron, moderator

- "Capital Budgeting, Capital Planning, and Infrastructure Questions"
Richard Sheridan, Cleveland State University
- "The Role of Water and Sewer Policy in Guiding Urban Growth: An Update on the State of Practice"
Raymond J. Burby, University of North Carolina at Chapel Hill
- "Solid Waste Management in an Urban County"
Gary R. Rassel, University of North Carolina at Charlotte
- "The Crumbling Urban Infrastructure: Myth or Reality?"
C. Bradley Doss, Jr., Georgia State University

8. Employment/Unemployment/Labor Markets (Conference Room B) — Mark L. Drucker, Southern Illinois University at Edwardsville, moderator

- "The Effects of Unemployment: How Much Do We Know?"
Peter Leahy, University of Akron
- "Counting the Unemployed"
Allen B. Saxe, Johnson C. Smith University
- "Job Applicant Attitudes Toward Japanese Management Style"
Ivan Weir, University of Louisville
- "Metropolitan and Nonmetropolitan Disparities in Earnings Determinants: Kentucky 1970-1980"
Michael Price, University of Louisville

9. Land Use Trends and Analysis (Ballroom A) Jean Howard, Virginia Polytechnic Institute and State University, moderator

- "The Siting of New Manufacturing Facilities Within Urban Areas of Wisconsin"
J. Scott McDonald and Karen Matez, University of Wisconsin-Oshkosh
- "Emergent Spatial Patterns of Downtown Retailing: Case Studies of Two Frostbelt Cities"
Roman A. Cybriwsky, Temple University, and Kent A. Robertson, St. Cloud State University
- "Spatial Patterns of Urban Growth in the Southeast USA since 1960"
Marvel Lang, Michigan State University
- "Jobs and Housing: Gentrification and the Industrial Policy Debate"
Todd Swanstrom, State University of New York at Albany, and Robert Kerstein, University of Tampa

10. Urban Issues: International Perspectives (Conference Room D) — H. V. Savitch, State University of New York College at Purchase, moderator

- "Urban Research Diffusion to Third World Countries: A Strategy for Change"
Vernon M. Smith, University of Louisville

- "Economic and Social Development in a Brazilian Metropolis: Curitiba, 1980-1985"
David J. Allor, University of Cincinnati
- "A Comprehensive Approach to Urban Renewal: The Israeli Experience"
Fred Lazin, University of California at Los Angeles
- "Cities: Private Solutions to Public Problems"
Robin Boyle, University of Strathclyde, Scotland

11. Housing Programs (Conference Room A) — Patricia K. Edwards, Virginia Polytechnic Institute and State University, moderator

- "The Role of Housing Assistance in Promoting Economic Self-Sufficiency"
Steven Redburn, U.S. Department of Housing and Urban Development
- "Housing Access and Quality: A Study of the Apparent Effects of Public Assistance Programs"
Bonnie Maas Morrison, Michigan State University
- "Housing Preservation and Relocation Assistance: Lessening Urban Redevelopment's Burden upon the Poor and the Elderly"
Nels R. Leutwiler, Kansas State University
- "Impact of Changes in Community Development Funding in Housing in San Antonio"
Jane M. Vallese, City of San Antonio, Texas

3:30 - 3:45

COFFEE/JUICE/SODA BREAK

3:45 - 5:00

CONCURRENT PANELS

12. Research Round Table: What Local Housing Initiatives Are Working? Are There Implications for National Housing Policy? (Conference Room B) — David F. Garrison, Cleveland State University, moderator

Discussant:

William Barnes, National League of Cities

13. Emerging Management Issue: Forecasting for Nonmetropolitan Urban Areas (Conference Room A) — Richard E. Zody, Virginia Polytechnic Institute and State University, moderator

- "Forecasting in Local Government"
David Golay, Virginia Polytechnic Institute and State University
- "Forecasting Local Government Finance"
Nancy McCarthy, Wichita State University

Discussant:

Jane M. Vallese, City of San Antonio, Texas

14. Revitalization (Ballroom A) — Thomas M. Scott, University of Minnesota, moderator

- "The Collaboration Process: A Novel Effort in Urban Revitalization"
Martin A. Bierbaum, Rutgers University
- "Critique of a University/Business/City Government Cooperative Approach to Commercial Strip Revitalization: The Fort Worth Experience"
Richard Cole, University of Texas at Arlington
- "Economic Revitalization in Small Texas Cities"
Gerry Riposa, Texas Tech University
- "Large-Scale Manufacturing Decision-Making Power in the Cleveland-Akron Region: Worldwide Employment and Asset Perspectives 1970-1985"
Timothy K. Kinsella, Cleveland State University

15. Land Use Controls/Zoning Issues (Ballroom D) — Lurton W. Blassingame, University of Wisconsin-Oshkosh, moderator

- "Zoning and the Changing American Household: Update on Recent Court Decisions"
Patricia Baron Pollak, Cornell University
- "The Impact of the Mt. Laurel Decision on Housing in the City: Can the Suburbs be Forced to Pay for Affordable Housing in the Cities?"
George Zilbergeld, Montclair State College
- "Politics and Land Use: Predicting the Outcome of Rezoning Decisions"
Arnold Fleischmann and Carol A. Pierannunzi, University of Georgia
- "Plans, Planners, and Zoning: Sources of Conflict and Incongruence"
John D. Hutcheson, Jr., Georgia State University

16. Undergraduate Students' Papers (Conference Room C) — Tony Filipovich, Mankato State University, moderator

- "CDBG Allocations—Distributive or Redistributive: A Tale of Two Cities"
Jennifer Tice, Pomona College
- "Urban Folk Medicine: Curanderismo in Mexican-American Society"
Molly Alexander, Trinity University
- "The Student in the Middle: Planning Careers"
Patrick Ridler, Mankato State University

5:15 - 6:15

ANNUAL BUSINESS MEETING (Conference Room B)

6:30 - 8:00

RECEPTION — hosted by President William V. Muse, The University of Akron, at the E. J. Thomas Performing Arts Hall

Friday, April 24

7:30 - 8:50

EDITORIAL BOARD MEETING, *Journal of Urban Affairs* (Ballroom A)

7:45 - 8:50

BREAKFAST AND MINI-PLENARY (Ballroom B)

- "Ohio's Role in Job Creation"
Roberta Steinbacher, Ohio Bureau of Employment Services

9:00 - 10:30

CONCURRENT PANELS

17. Human Services for Special Populations (Conference Room A) — Miriam Ershkowitz, Tennessee State University, moderator

- "Meeting the Housing Needs of Special Populations: Group Housing and the Mentally Retarded"
Roger W. Caves, San Diego State University
- "Obstacles in Urban Housing Policy for the Chronically Mentally Ill"
Carol A. Boyer, Rutgers University
- "Coached Care: Mobilizing Community Resources for the Deinstitutionalized"
Dorothy Remy, University of the District of Columbia
- "Cities React to AIDS: A Comparative Analysis"
Judith Bradford, Virginia Commonwealth University

18. Practitioners' Round Table: Evaluating the Fiscal Condition of America's Cities from a Municipal Bond Investment Perspective (Ballroom D) — Richard Ciccarone, American Portfolio Advisory Service, Inc.

- James Cusser, Kidder Peabody & Company
- Jerry Webman, Prudential Capital Markets Group
- Cathy L. Daicoff, Standard & Poor's Corporation

19. Ph.D. Students' Papers (Conference Room C) — Neil Casey, University of Akron, moderator

- "Community and Social Policy"
Pamela J. Leland, University of Delaware
- "Cleveland and Pittsburgh in Transition: Conditions for Local Capacity-Building"
Louise Jezierski, University of California at Berkeley
- "The Cleveland Police Patrol Experiment: An Interrupted Time Study"
Alan Sommers, University of Akron

20. Round Table on Micro Computers and Social Science Research: Users Reactions to SPSS PC+, SAS-PC, d-BASE III, and R:base System V (Conference Room D) — Mark Rosentraub, University of Texas at Arlington, moderator

- "An Urban Professor's Recent Journey into Personal Computing"
Barbara Ray and Robert Snow, Georgia State University

Discussants:

- Rob Ficke, National Association of State Units on Aging
- Richard Ludwin, Indiana/Purdue University at Fort Wayne
- Lyke Thompson, Western Michigan University

21. Suburbanization (Conference Room B) — Bernard H. Ross, American University, moderator

- "Who Is Moving into the Older and Newer Suburbs: A Case Study of Montgomery County, Maryland"
David P. Varady, University of Cincinnati
- "Patterns of Black Suburbanization"
Lowell W. Culver, Governors State University
- "Urban Decentralization and the Decline of Neighborhood Retail Centers"
Ray Hutchison, University of Wisconsin-Green Bay
- "Exurban Dynamics"
Arthur C. Nelson, University of New Orleans

10:30 - 10:45

COFFEE/JUICE/SODA BREAK

10:45 - 12:15

CONCURRENT PANELS

22. Round Table on Urban and Public Affairs Professors as City Planning Commissioners: Do They Make a Difference? (Conference Room C) — Fritz Wagner, University of New Orleans and City of New Orleans Planning Commission, moderator

- Douglas Shumavon, Miami University and City of Oxford (Ohio) Planning Commission
- L. Nolan Walker, University of West Florida and Pensacola (Florida) Downtown Development District
- Robert K. Whelan, University of New Orleans and City of Slidell (Louisiana) Planning and Zoning Commission

23. Intergovernmental Relations (Ballroom A) — Allan Lundell, University of Akron, moderator

- "State Government and Urban Economic Development Policy During the Reagan Era: The Case of Michigan"
Richard A. Wandling, Central Michigan University

- "No Growth for Marietta, Georgia (1986-1991)"
Paul M. Hirsch, Georgia State University
- "The Priority of Cities on the Nation's Social Agenda"
Robert T. Norman, University of Pittsburgh
- "The Impact of State Behavior on the Use of Local Government Debt"
Paul G. Farnham, Georgia State University

24. Strategies of Urban Redevelopment (Ballroom D) — Scott Cummings, University of Louisville, moderator

- "Use of the Arts as an Engine of Redevelopment"
J. Allen Whitt, University of Louisville
- "Public/Private Partnerships in Generating Finance Capital"
Michael Carrell, University of Louisville
- "Problems of Metropolitan Government in Creating Tax Abatement Plans"
Dennis Gilbert, University of Louisville
- "The Transformation of Urban Development Policy During the Reagan Administration"
Nancy Kleniewski, State University of New York at Geneseo

25. Community Goal Setting (Conference Room A) — Bert E. Swanson and Ronald K. Vogel, University of Florida, moderators

- "Community Goal Setting in Florida"
Bert E. Swanson and Ronald K. Vogel, University of Florida
- "Goal Setting in Akron"
Frank Kendrick, University of Akron
- "San Antonio Target '90 Process"
Catherine H. Powell, Trinity University

Discussants:

- John Ballard, University of Akron
- Todd Swanstrom, State University of New York at Albany

26. University and Urban Affairs Education (Conference Room D) — Astrid E. Merget, Ohio State University, moderator

- "National Reports on Higher Education: What Are Their Messages for Urban Affairs Programs and Urban Universities?"
John E. Kerrigan and J. David Fairbanks, University of Houston-Downtown
- "Cities in Schools: Teaching Urban Methodology at the University of Pennsylvania"
Naomi Rogers, Rutgers University
- "Citizen Participation in Urban Management: A Curriculum Module"
John Clayton Thomas, University of Missouri-Kansas City

27. Practitioners' Round Table: The Arts and the City (Conference Room B) — Kevlie C. Comer, University of Akron, moderator

- Alan Balter, Akron Symphony Orchestra
- Robert B. D'Angelo, University of Akron's E. J. Thomas Performing Arts Hall
- Mitchell Kahan, Akron Art Museum
- Beverly C. Semon, Ohio Ballet

12:15 - 2:00

LUNCHEON AND PLENARY SESSION

(Ballroom C)

- "Public Policy for Cities in Transition"
The Honorable Thomas Sawyer, U.S. House of Representatives

2:15 - 3:45

CONCURRENT PANELS

28. The Impact of Health Care Financing Changes on the Delivery of Services to Elders (Ballroom A)

— Mark Rosentraub, University of Texas at Arlington, moderator

- "Health Care Cost Containment Effects on Private and Public Sector Providers in a Large Metropolitan Area"
Cindy Lower, University of Texas Health Science Center
- "The Changing Medicare Environment and Its Effects on Health Care for Elder"
Karen Harlow and Laura Wilson, University of Texas Health Science Center

Discussants

Mike Rogers, Select Committee on Aging, U.S. House of Representatives
Nancy Gorshe, National Association of State Units on Aging

29. Attracting New Firms (Ballroom D) — Myron A. Levine, Albion College, moderator

- "Intercity Competition for Economic Development"
Ann O'M. Bowman, National League of Cities
- "Urban Policy in the Era of New Federalism: The Emergency of Enterprise Zones"
DeLysa Burnier, Ohio University
- "Targeted Redevelopment: The Urban Enterprise Zone Approach"
Margaret Wilder, Barry Rubin and Kenneth Murray, Indiana University
- "In Transition to a Service Economy: Incentives Support Duluth Paper Mill Construction"
Dale W. Olsen, University of Minnesota, Duluth

30. Urban Politics (Conference Room D) — Johnnie dee Swain, Jr., Morehouse College, moderator

- "The Rise of Urban Political Machines: An Alternative to Merton's Functional Analysis"
Alan DiGaetano, Baruch College of the City University of New York
- "Civic Centers in Transition: The Politics of Moving City Hall in Philadelphia as a Case Study"
Michael P. McCarthy, Gwynedd-Mercy College
- "Ethnic Political Development: The Transitions to Power of Cubans in Miami, 1955-1985"
Genie Stowers, University of Alabama at Birmingham

Discussant:

Frank Kendrick, University of Akron

31. Round Table on the Reward Structure in Colleges and Universities (Conference Room C) —

Nevin Brown, National Association of State Universities and Land-Grant Colleges, moderator

- Sue Smock, Wayne State University
- Sandra Elman, University of Massachusetts-Boston
- Patricia Crosson, University of Massachusetts at Amhurst

32. Housing Issues (Conference Room A) — Robert Catlin, Indiana University Northwest, moderator

- "The Effects of Banking Deregulation Upon Residential Financing in a Declining Metropolitan Housing Market"
Ron W. Coan, Canisius College
- "Determinants of Home Improvement Activity"
C. Theodore Koebel, University of Louisville
- "The Effects of Excess Supplies of Housing in Twelve Midwestern Metro Areas, 1950-1980"
Edric A. Weld, Cleveland State University
- "A Comparative Study of Three Models of Racial Integration in Housing: A Case Study of Cleveland"
W. Dennis Keating, Cleveland State University, and William J. Pammer, Jr., Wright State University

3:45 - 4:00

COFFEE/JUICE/SODA BREAK

4:00 - 5:30

CONCURRENT PANELS

33. Cities and Technology Development (Ballroom A) — Allen Rosenbaum, University of Maryland, moderator

- "Cities and the New Technology Movement"
Daniel Rich and Jack U. Dustin, University of Delaware
- "State Administration of Technology Development Programs"
Mark Weinberg, Ohio University, and Mary Ellen Mazey, Wright State University

- "Local Control of High Technology: Cable TV and Small Communities"
Lamia El-Fattal and Robert Warren, University of Delaware
- "Impact of Telecommunications on Organization Structure"
Nancy Grant and Evan Suggs, University of Akron

34. Economic Development (Ballroom D) — Robert W. Hearn, Johns Hopkins University, moderator and discussant

- "Convention Centers and Local Economic Development"
Nancy Kleniewski, State University of New York
- "The Impact of Public Investment on Urban Revitalization"
Marvin Lee, Norfolk Redevelopment and Housing Authority, and Wolfgang Pindur, Old Dominion University
- "Military Spending, Economic Development and Conversion Planning"
Jay M. Stein, State University of New York at Buffalo
- "Downtown Development: Boon or Bane?"
Douglas Muzzio, Baruch College of the City University of New York

35. Urban Transition (Conference Room C) — James F. Richardson, University of Akron, moderator

- "The Birth of Modern Cleveland, 1860-1930: Merging Structures of Urbanization"
Ronald R. Weiner, Cuyahoga Community College
- "Boom-Towns and Ghost-Towns: Uneven Development and Metropolitan Change, 1929-1980"
David W. Bartelt, Temple University
- "Transitions in Urban Growth in Florida: Land Use Policies and Economic Investment"
Robyne Turner, University of Florida

36. State and Local Initiatives in Housing and Community Development (Conference Room B) — Mary K. Nenno, National Association of Housing and Redevelopment Officials, moderator

- "An Overview of Recent State and Local Initiatives in Housing and Community Development"
Mary K. Nenno, National Association of Housing and Redevelopment Officials
- "Housing Trust Funds and the Affordable Housing Program of New Jersey"
Rick Cohen, Jersey City Office of Housing and Economic Development

- "The Local Linkage Programs: Private Development and Public Purposes"
Dennis Keating, Cleveland State University
- "Housing Partnerships and The Cleveland Housing Partnership"
Patrick Costigan, Enterprise Foundation

37. Urbanization and Demographics (Conference Room A) — Dennis Brunn, La Salle University, moderator

- "Urbanization and the Impact of the 1965 Voting Rights Act"
Timothy D. Mead, University of North Carolina at Charlotte
- "Describing Integration in Selected Chicago Census Tracts"
William A. Peterman, University of Illinois at Chicago
- "Dealing With the Local Brain Drain: A Realistic Approach"
George R. Garchar, Youngstown State University
- "Public Policy, Fear of Crime, and Criminal Victimization: A Longitudinal Study"
Fran H. Norris and Knowlton W. Johnson, University of Louisville

5:30 - 6:30

GOVERNING BOARD MEETING
(Conference Room C)

6:30 - 8:00

RECEPTION — Akron Art Museum

Saturday, April 25

7:45 - 8:50

BREAKFAST (Ballroom B)

9:00 - 10:15

PLENARY PANEL (Ballroom A)

"Toward Successful Economic Transition of the Akron/Canton Region" — Elizabeth de Bruin, Summit County Office of Planning and Economic Development, moderator

- James Shanahan, University of Akron
- William Becker, "Akron Plus" Plan
- Roland Theriault, Stark Development Board

10:30 - 12:30

BUS TOUR OF AKRON — departs from lobby; reservations required

10:30 - 2:30

GOVERNING BOARD MEETING — (Conference Room A)